

## Message Text

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ACTION ACDA-12

INFO OCT-01 EUR-12 IO-13 ISO-00 PM-05 CIAE-00 INR-10  
L-03 NSAE-00 NSC-05 EB-08 NRC-05 OES-07 SOE-02  
DODE-00 DOE-15 SS-15 SP-02 CEQ-01 /116 W  
-----058069 200936Z /16

P 200920Z MAY 78  
FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC PRIORITY 1960  
INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L MOSCOW 11248

E.O. 11652: XGDS-1  
TAGS: PARM, UN, UR, US  
SUBJECT: SOVIET STATEMENT ON SIGNING PROTOCOL II OF TREATY  
OF TLATELOLCO

REF: (A) MOSCOW 9419, (B) STATE 119468

1. EMBASSY HAS REVIEWED TEXT OF SOVIET STATEMENT ISSUED  
ON SIGNING PROTOCOL II OF THE TREATY OF TLATELOLCO  
(TEXT BEING SENT SEPTTEL). THE STATEMENT IS LONGER AND  
MORE COMPREHENSIVE THAN THAT IN REF AND APPEARS TIGHTLY

DRAFTED TO PROTECT WHAT MOSCOW APPARENTLY SEES AS  
NECESSARY PRECONDITIONS TO SIGNING. IN PARTICULAR, THE  
LANGUAGE CONCERNING TRANSIT OF NUCLEAR WEAPONS THROUGH  
THE TERRITORY OF THE CONTRACTING PARTIES IS FULLER AND MORE  
SPECIFIC AND THE STATEMENT CONCLUDES WITH A DECLARATION  
THAT THE USSR WILL NOT BE AUTOMATICALLY BOUND BY AMENDMENT  
TO THE TREATY UNLESS IT SO CONSENTS.

2. ON THE QUESTION OF TRANSIT OF NUCLEAR MATERIALS, THE  
STATEMENT ATTEMPTS TO ANTICIPATE U.S. OBJECTIONS AS  
DETAILED IN REF B AND REPEATS MOSCOW'S POSITION THAT  
GRANTING PERMISSION FOR THE TRANSIT OF NUCLEAR WEAPONS IS  
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CONTRARY TO THE "GOALS" (TSELYAM) OF THE TREATY. IN EFFECT  
MOSCOW IS SAYING THAT WHATEVER MAY BE THE POSITION TAKEN  
BY THE PREPARATORY COMMISSION'S INTERPRETATION OF THE  
TREATY AS SET FORTH IN THE FINAL ACT, THE USSR INSISTS THAT  
ANY CONTRACTING PARTY WHICH GRANTS PERMISSION FOR THE  
TRANSIT OF NUCLEAR WEAPONS ACROSS ITS TERRITORY WOULD  
VIOLATE THE SPIRIT IF NOT THE LETTER OF THE TREATY.

3. PARAGRAPH TWO OF THE STATEMENT OPENS WITH AN AFFIRMATION NOT PROVIDED EARLIER CONCERNING TERRITORIAL LIMITS. IT SEEMS TO BE AN EFFORT TO DEFINE THE AREA OF APPLICATION OF THE TREATY. IT IS NOT CLEAR TO US WHAT EFFECT THIS ADDITIONAL STATEMENT IS TO HAVE ON THE SOVIET POSITION ON TERRITORIAL LIMITS, WHICH, AS NOTED IN REF B, IS NOT ENTIRELY CLEAR. FINALLY, THE LAST PARAGRAPH OF THE SOVIET STATEMENT APPEARS TO US TO SUGGEST CONCERN ON THE - PART OF SOMEONE IN MOSCOW THAT AMENDMENTS COULD BE FORCED UPON THE SOVIET UNION AGAINST ITS WILL. AS SUCH, THIS PARAGRAPH REPRESENTS AN EFFORT TO PREVENT THIS EVENTUALITY. MATLOCK

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TREATY SIGNATURE, NUCLEAR AGREEMENTS, PRESS RELEASES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 20 may 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978MOSCOW11248  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780212-0989  
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**Litigation History:**  
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**Office:** ACTION ACDA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Reference:** 78 MOSCOW 9419, 78 STATE 119468  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
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**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
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**Review Release Event:** n/a  
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**Review Withdrawn Fields:** n/a  
**SAS ID:** 2629293  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SOVIET STATEMENT ON SIGNING PROTOCOL II OF TREATY OF TLATELOLCO  
**TAGS:** PARM, UR, US, UN  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
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